CITY OF JESUP

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2013

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Officials

Name	<u>Title</u>	Term <u>Expires</u>
Richard Quackenbush	Mayor	January 2014
David Bishop	Council Member	January 2014
James Geweke	Council Member	January 2014
Darren Engbretson	Council Member	January 2016
Todd Rohlfsen	Council Member	January 2016
Marsha McGlaughlin	Council Member	January 2016
LeAnn Even	City Clerk	
Koley Mead	Deputy City Clerk	
Chris Even	Public Works Director	
Carter Stevens	City Attorney	



Donald A. Weber, C.P.A. David L. Fox, C.P.A Dana J. Elliott, C.P.A. 641 Young Street Jesup, IA 50648 (319)827-6600 Fax (319)827-2121 rfsw.com

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Jesup, Iowa, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Jesup as of June 30, 2013, and the respective changes in cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.

Other Matters

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Jesup's basic financial statements. The financial statements and supplemental data for the years ended June 30, 2004 through June 30, 2012 (which are not presented herein) were audited by other auditors in accordance with the standards referred to in the third paragraph of this report, who expressed unqualified opinions on those financial statements and supplemental data. The supplementary information included in Schedules 1 through 4, is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards;. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis and the budgetary comparison information on pages 7 through 12 and 31 through 33 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 10, 2013 on our consideration of the City of Jesup's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Jesup's internal control over financial reporting and compliance.

Ridinally , Freeling , Snitter , Weber & Co. P.C.

RIDIHALGH, FUELLING, SNITKER, WEBER, & CO., P.C.

October 10, 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Jesup provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2013. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2013 FINANCIAL HIGHLIGHTS

- The City's total receipts for governmental activities increased approximately \$627,982 over fiscal year 2012. The total cost of all governmental activities programs and services decreased approximately \$1,842,970. The increase in receipts was primarily the result of receiving note proceeds of \$1,264,652 to pay for street improvements. The decrease in disbursements was due primarily to capital projects.
- The City's governmental activities cash balance at June 30, 2013 increased approximately \$747,911, from June 30, 2012.
- The cost of all governmental activities this year was approximately \$2,808,615 compared to approximately \$4,651,585 last year. The amount taxpayers ultimately financed for these activities was approximately \$2,323,847 because some of the cost was paid by those directly benefited from the programs (\$174,789) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$309,979).

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system.
 These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Tax Increment Financing and Local Option Sales Tax, 3) the Debt Service Fund and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Water and Sewer Funds, considered to be major funds of the City.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from approximately \$1.758 million to approximately \$2.506 million. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

Changes in Cash Basis Net Position of Govern	mental Activitie	·s
	Year e	nded June 30,
	2013	2012
Receipts:		
Program Receipts	174,789	201,783
Charges for service	174,709	201,700
Operating grants, contributions and restricted interest	309,979	631,615
Capital grants, contributions and restricted interest	0	461,500
General Receipts Property and other city tax	1,160,985	1,096,393
Property and other city tax	-,,	
Tax increment financing	47,368	53,241
Local option sales tax	211,158	203,268
	.0	10,332
Unrestricted interest on investments	0	10,332
Note proceeds		7
Bond proceeds	1,264,652	0
Other general receipts	156,661	39,478
Total receipts	3,325,592	2,697,610
Disbursements:		an Carlo Sandali da
Public safety	438,876	625,595
Public works	289,002	453,006
Health and social services	2,000	1,925 247,481
Culture and recreation	201,111 436	42
Community and economic development	184,677	154,245
General government	1,024,577	580,841
Debt service	667,936	2,588,450
Capital projects		4,651,585
Total disbursements	2,808,615	
Change in cash basis net position before transfers	516,977	(1,953,975)
Transfers, net	230,933	94,265
Change in cash basis net position	747,910	(1,859,710)
Cash basis net position beginning of year	1,758,373	3,618,082
Cash basis net position end of year	2,506,283	1,758,372

The City's total receipts for governmental activities were approximately \$3,325,592. The total cost of all programs and services was approximately \$2,808,615, with no new programs added this year. The increase in receipts was primarily the result of receiving note proceeds of \$1,264,652 to pay for street improvements. The cash basis net position of the City's governmental activities increased approximately \$747,911 from June 30, 2012.

As shown in the Cash Basis Statement of Activities and Net Position, the amount taxpayers ultimately financed for these activities was approximately \$2,323,847 because some of the cost was paid by those directly benefited from the programs (\$174,789) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$309,979).

	Year e	nded June 30,
	2013	2012
Receipts:		
Program Receipts		
Charges for service		
Water	325,031	317,631
Sewer	271,847	269,796
General Receipts		
Unrestricted interest on investments	2,550	2,961
Total receipts	599,428	590,388
Disbursements:		
Water	218,386	217,573
Sewer	271,526	252,589
Total disbursements	489,912	470,162
Increase in cash basis net position before transfers	109,516	120,226
Transfers, net	(230,933)	(94,265)
Change in cash basis net position	(121,417)	25,961
Cash basis net position beginning of year	535,684	509,723
Cash basis net position end of year	414,267	535,684

Total business type activities receipts for the year were approximately \$599,428 compared to approximately \$590,388 last year.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Jesup completed the year, its governmental funds reported a combined fund balance of \$2,506,283, a increase of \$747,911 from last year's total of \$1,758,372. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

• The General Fund cash balance increased \$169,571 over the prior year to \$1,357,890. The increase is due to an increase in the property tax valuation.

- The Special Revenue, Road Use Tax Fund cash balance increased \$59,613 to \$94,801.
- The Special Revenue, Local Option Sales Tax Fund cash balance increased \$14,904 over the prior year to \$131,148.
- The Capital Projects Fund cash balance increased \$483,700 to \$686,414. The increase was due primarily to bond proceeds of \$1,264,652 to fund several major capital projects.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance decreased \$82,008 to \$163,361, due primarily operating transfers out of \$189,863 to help fund capital projects.
- The Sewer Fund cash balance decreased \$39,409 to \$250,906 due primarily to operating transfers out of \$41,070 to help fund capital projects.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once. The amendment was approved on May 7, 2013. The amendment provided for additional disbursements in certain City departments. The City had sufficient cash balances to absorb these additional costs.

The City's receipts were \$49,032 more than budgeted.

Total disbursements were \$450,718 less than the amended budget. Actual disbursements for the public works, business type activities and capital projects functions were \$112,352, \$31,033 and \$226,464, respectively, less than the amended budget. This was primarily due to road work not progressing as anticipated.

DEBT ADMINISTRATION

At June 30, 2013, the City had \$3,410,000 of outstanding notes and bonds, compared to \$3,190,000 last year, as shown below.

Outstanding Debt at Year-End				
	_ Year	ended June 30,		
	2013	2012		
General obligation capital loan notes	2,835,000	2,425,000		
Water revenue bonds	40,000	70,000		
Local option sales tax revenue bonds	535,000	595,000		
Sewer revenue notes	7. -	100,000		
Total	3,410,000	3,190,000		

The City issued \$1,280,000 of general obligation capital loan notes in the current fiscal year to pay costs of constructing street, water, sanitary sewer, storm sewer and water improvements.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation and local option sales tax revenue debt of \$3,370,000 is significantly below its constitutional debt limit of \$6,825,197.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Jesup's elected and appointed officials and department heads considered many factors when setting the fiscal year 2014 budget, tax rates and fees charged for various City activities.

Increases were budgeted for property and other city tax due to increased taxable property valuations.

An increase was budgeted for charges for service as the water and sewer rates were raised in June 2013.

Other financing sources and capital projects expenditures were increased for finishing the basement in City Hall and planned water main and sanitary sewer improvements.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact City Clerk/Treasurer, PO Box 592, Jesup, Iowa 50648.

Basic Financial Statements

Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2013

				Program Receipt	S
				Operating Grants	, Capital Grants
			Charges for	Contributions, and Restricted	Contributions and Restricted
	Disl	oursements	Service	Interest	Interest
Functions / Programs:					
Governmental activities:					
Public safety	\$	438,876	101,158	37,883	2
Public works		289,002	67,048	246,037	7
Health & Social Services		2,000	₩.	<u>~</u>	7-
Culture and recreation		201,111	1,193	21,589	2
Community and economic development		436			•
General government		184,677	5,390	4,249	w w
Debt service		1,024,577	-	221	-
Capital projects		667,936	: <u></u> :		-
Total governmental activities		2,808,615	174,789	309,979	
Business type activities:					
Water		195,614	298,178	-	F
Sewer		271,526	271,456	-	÷
Utility Deposits/Sales Tax		22,772	20,596	-	***
Total business type activities		489,912	590,230		
Total	\$	3,298,527	765,019	309,979	-

General Receipts:

Property tax levied for:
General purposes
Tax increment financing
Debt service
Local option sales tax
Unrestricted interest on investments
Bond proceeds, net
Miscellaneous
Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:
Expendable:
Debt service
Streets
Local Option Sales Tax
Capital Projects
Other purposes
Unrestricted

Total cash basis net position

Net (Disbursements)	Receipts and
Changes in Cash Bas	is Net Position

(299,835) - (299,835) 24,083 - (2,000) (178,329) - (178,329) (436) - (436) (175,038) - (175,038) (1,024,356) - (1,024,356) (667,936) - (667,936) (2,323,847) - (2,323,847) - 102,564 102,564 - (70) (70) - (2,176) (2,176) - 100,318 100,318 (2,323,847) 100,318 100,318 (2,323,847) 100,318 (2,223,529) 883,840 - 883,840 47,368 - 47,368 277,145 - 277,145 211,158 - 211,158 - 2,550 2,550 1,264,652 - 1,264,652 156,661 6,648 163,309 230,933 - 2,850,022 747,910 (121,417) <th>Governmental Activities</th> <th>Business Type Activities</th> <th>Total</th>	Governmental Activities	Business Type Activities	Total
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867,883 378,346 1,246,229		·	
		378,346	
	2,506,283	414,267	2,920,550

City of Jesup

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2013

		Debt	Capital	Other Nonmajor Governmental	
	General	Service	Project	Funds	Total
Receipts:		VICE VICE			فقيدين د
Property tax	\$ 668,053	277,145	~	214,732	1,159,930
Other city tax	50			211,158	211,208
Tax Increment Financing	a.a. Han	-,₩	*	47,368	47,368
Licenses and permits	21,673	€ <u>.</u>	-		21,673
Use of money and property	6,411	221	-	2,141	8,773
Intergovernmental	56,725	N# 1	₩,	244,480	301,205
Charges for service	153,066	, <u>~</u>	**	-	153,066
Special assessment	1,055	,0 - 0			1,055
Miscellaneous	62,937	-	37,967	55,758	156,662
Total receipts	969,970	277,366	37,967	775,637	2,060,940
Disbursements:					
Operating:				110 116	400.076
Public safety	319,760	+	-	119,116	438,876
Public works	175,684	7.	-	113,318	289,002
Health & Social Services	2,000	-	±	-	2,000
Culture and recreation	164,812	*	-	36,299	201,111 436
Community and economic development	436	*	*	33,603	184.677
General government	151,074	-	7		1,024,577
Debt service	# .	945,952		78,625	667,936
Capital projects	•		667,936		007,930
Total disbursements	813,766	945,952	667,936	380,961	2,808,615
Excess of receipts over disbursements	156,204	(668,586)	(629,969)	394,676	(747,675)
Other financing sources (uses):		W TOWN INCOMES THE PROPERTY.	80 NW0279880115622		1001000
Bond Proceeds	~	453,995	810,657	•	1,264,652
Operating transfers in	30,894	214,474	312,072		557,440
Operating transfers out	(17,452)	* :	(9,060)	(299,995)	(326,507)
Total other financing sources (uses)	13,442	668,469	1,113,669	(299,995)	1,495,585
Change in cash balances	169,646	(117)	483,700	94,681	747,910
Cash balances beginning of year	1,188,244	696	202,714	366,719	1,758,373
Cash balances end of year	\$ 1,357,890	579	686,414	461,400	2,506,283
Cash Basis Fund Balances					
Restricted for:					
Debt service		579	<u>.</u>	65,868	66,447
Streets	-		7	94,801	94,801
Local Option Sales Tax	-	-	, iii	65,280	65,280
Capital Projects	, 	*	686,414	and the second	686,414
Other purposes	490,007	•	-	235,451	725,458
Unassigned	867,883	-		<u> </u>	867,883
Total cash basis fund balances	\$ 1,357,890	579	686,414	461,400	2,506,283

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Cash Basis Statement of Activities and Net Position -Governmental Funds

As of and for the year ended June 30, 2013

Total governmental funds cash balances (page 18)	\$2,506,283
The city does not have an internal service fund. Therefore there are no reconciling items.	-
Cash basis net position of governmental activities (page 16)	\$2,506,283
Change in cash balances (page 18)	\$ 747,910
The city does not have an internal service fund. Therefore there are no reconciling items.	
Change in cash basis net position of governmental activities (page 16)	\$ 747,910

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2013

	/			*******	
				Utility Deposits	
		****	6 3.30.023	Sales	er e e e
	-	Water	Sewer	Tax	Total
Operating receipts:				5 .	
Use of money and property	\$	1,087	1,340	123	2,550
Licenses Permits		1,200	1,000	A 20. 1 to 7	2,200
Charges for service		296,978	270,456	20,596	588,030
Miscellaneous		1,583	391	4,674	6,648
Total operating receipts	72	300,848	273,187	25,393	599,428
Operating disbursements:					
Business type activities	Ş t	195,614	271,526	22,772	489,912
Total operating disbursements		195,614	271,526	22,772	489,912
Excess (deficiency) of operating receipts		105.004		0.601	100 516
over (under) operating disbursements	-	105,234	1,661	2,621	109,516
Transfers in (out)		(189,863)	(41,070)		(230,933)
Change in cash balances		(84,629)	(39,409)	2,621	(121,417)
Cash balances beginning of year		215,500	290,315	29,869	535,684
Cash balances end of year	\$	130,871	250,906	32,490	414,267
Cash Basis Fund Balances					
Restricted for debt service	\$	35,921			35,921
Unrestricted	2	94,950	250,906	32,490	378,346
Total cash basis fund balances	\$	130,871	250,906	32,490	414,267

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Cash Basis Statement of Activities and Net Position -Proprietary Funds

As of and for the year ended June 30, 2013

Total enterprise funds cash balances (page 20)	\$ 414,267
The city does not have an internal service fund. Therefore there are no reconciling items.	<u> </u>
Cash basis net position of business type activities (page 16)	\$ 414,267
Change in cash balances (page 20)	\$ (121,417)
The city does not have an internal service fund. Therefore there are no reconciling items.	
Change in cash basis net position of business type activities (page 16)	\$ (121,417)

Notes to Financial Statements

June 30, 2013

(1) Summary of Significant Accounting Policies

The City of Jesup is a political subdivision of the State of Iowa located in Buchanan and Black Hawk Counties. It was first incorporated in 1876 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Jesup has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Jesup (the Primary Government), and the following component units: the Jesup Fire Association, the Jesup Ambulance Crew Association, the Jesup Library Endowment Fund Incorporated, and the Friends of the Jesup Public Library. These component units are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

Blended Component Units

The Jesup Fire Association (Association) is legally separate from the City but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. The Association has been established pursuant to local ordinance to prevent and extinguish fires and to protect lives and property against fires, to promote fire prevention and fire safety and to answer all emergency calls for which there is no other established agency. Although the Association is legally separate from the City, its purpose is to benefit the City of Jesup (the primary government) by providing the above services and by soliciting contributions and managing those funds.

The Jesup Ambulance Crew Association (Crew Association) is legally separate from the City but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. Although the Crew Association is legally separate from the City, its purpose is to benefit the City of Jesup (the primary government) by soliciting contributions and managing those funds.

The Jesup Library Endowment Fund Incorporated (Endowment) is legally separate from the City but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. The purpose of the Endowment is to provide additional financial support for the library, to continue the development of its collection and maintain excellent service to the public. Although the Endowment is legally separate from the City, its purpose is to benefit the City of Jesup (the primary government) by providing the above services and by soliciting contributions and managing those funds.

The Friends of the Jesup Public Library (Friends) is legally separate from the City but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. Although Friends is legally separate from the City, its purpose is to benefit the City of Jesup (the primary government) by maintaining an association of persons interest in the Jesup Public Library, to promote and stimulate use of the Jesup Public Library, to work with and support the library staff and Board of Trustees in their efforts to inform and educate the public as to the Library's resources and services and to generate financial support for the further development of library services. Since June 2006, the City of Jesup has been responsible for accounting for the Friends of the Jesup Public Library.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: County Assessor's Conference Board, Buchanan County Emergency Management Commission, Buchanan County Economic Development, and Joint E911 Service Board. The City also participates in the Buchanan County Solid Waste Commission, a jointly governed organization established pursuant to Chapter 28E of the Code of Iowa

B. Basis of Presentation

Government-wide Financial Statements - The Cash Basis Statement of Activities and Net Position (previously referred to as net assets) reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position are reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position result when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consist of cash balances not meeting the definition of the preceding categories. Unrestricted net position often have constraints on cash balances imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

The Debt Service Fund is used to account for collection of property taxes levied for the payment of principal and interest on the City's general obligation bonds and notes.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities, with the exception of those financed through proprietary funds.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's Water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City of Jesup maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from nonoperating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances:

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the Council intends to use for specific purposes.

Unassigned - All amounts not included in other spendable classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. At June 30, 2013 disbursements exceeded the amount budgeted in the debt service function.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2013 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation capital loan notes and revenue bonds and notes are as follows:

Year	in the Estate	General Ob	ligation	Wate	er	Local Option Sales				
Ending		Capital Loan Notes		Revenue Bonds		Tax Revenue Bonds		Tot	Total	
June 30	,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2014	\$	425,000	66,411	30,000	2,000	60,000	16,475	515,000	84,886	
2015		390,000	53,813	10,000	500	60,000	14,825	460,000	69,138	
2016		240,000	44,688	Beetling transporters		65,000	13,175	305,000	57,863	
2017		260,000	40,063			65,000	. 11,388	325,000	51,451	
2018		265,000	35,125			70,000	9,600	335,000	44,725	
2019 - 2	023	1,255,000	82,407		= = =	215,000	15,500	1,470,000	97,907	
То	tal \$	2,835,000	322,507	40,000	2,500	535,000	80,963	3,410,000	405,970	

The Code of Iowa requires principal and interest on general obligation bonds be paid from the Debt Service Fund.

Revenue Bonds

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$600,000 of water revenue bonds issued in November 1975. Proceeds from the bonds provided financing for the construction of water main extensions. The bonds are payable solely from water customer net receipts and are payable through 2015. Annual principal and interest payments on the bonds are expected to require less than 26% of net receipts. The total principal and interest remaining to be paid on the bonds is \$42,500. For the current year, principal and interest paid and total customer net receipts were \$33,500 and \$300,848 respectively.

The City has pledged future local option sales tax receipts, net of specified operating disbursements, to repay \$650,000 of local option sales tax revenue bonds issued in December 2010. Proceeds from the bonds provided financing for constructing, equipping and furnishing a new City Hall. The bonds are payable solely from a portion of local option sales tax receipts and are payable through 2021. Annual principal and interest payments on the bonds are expected to require less than

37% of net receipts. The total principal and interest remaining to be paid on the bonds is \$615,963, For the current year, principal and interest paid and local option sales tax receipts were \$78,125 and \$211,158, respectively.

The resolutions providing for the issuance of the revenue bonds/notes include the following provisions:

- (a) The bonds/notes will only be redeemed from the future earnings/receipts of the enterprise fund activity and local option sales tax receipts and the bond/note holders hold a lien on the future earnings/receipts of the funds.
- (b) Sufficient monthly transfers shall be made to separate water and local option sales tax revenue bond/note sinking accounts within the Enterprise or Special Revenue, Local Option Sales Tax Funds for the purpose of making the bond/note principal and interest payments when due.
- (c) Specified amounts are required to be held in water and local option sales tax reserve accounts. Theses accounts are restricted for the purpose of paying for any additional improvements, extensions or repair to the systems or, when necessary, for the purpose of making the principal and interest payments when due.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.78% of their annual covered salary and the City is required to contribute 8.67% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the year ended June 30, 2013, was \$44,732, equal to the required contributions for the year.

(5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees and their families. There are 10 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under 65 would pay the same premium for the medical/prescription drug benefits as active employees.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$610 for single coverage and \$1,521 for family coverage. For the year ended June 30, 2013, the City contributed \$119,798 and plan members eligible for benefits contributed \$29,950 to the plan.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and compensatory time for subsequent use or for payment upon termination, retirement or death. Theses accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and compensatory time payable to employees at June 30, 2013, primarily relating to the General Fund, is as follows:

Type of benefit	Amount
Vacation	\$ 18,877
Sick	21,711
Total	\$ 40.588

This liability has been computed based on rates of pay in effect at June 30, 2013.

(7) Interfund Transfers

The de	etail of interfund transf <u>fer to</u>	2013 is as follows: Amount	
Gener	al Fund Special Revenue		
Conton	ar i ara	Emergency	\$ 21,110
		Library	534
		<i>27.</i> 51.41.5	21,644
Genera	al Fund		
~~~~	Self Insurance	General	4,251
	oon mourance	General	
Gener	al Fund		
	Parks	General	5,000
		General	3,000
Capita	d Projects	Special Revenue	
T	Emergency Svcs Bldg		6,000
	RailRoad/Culvert	Road Use Tax	14,986
	manifold out of t	Capital Projects	11,500
		Sevens St	877
		Young St	8,183
	6th St	Water	63,578
	NW Water Main	Special Revenue	00,070
		Local Option Sales Tax	110,000
		Water	100,000
	City Hall	Special Revenue	100,000
		Local Option Sales Tax	8,448
			312,072
Debt S	Service	Special Revenue	
	STORY CONTRACTOR	TIF	47,490
		Road Use Tax	97,428
		Sewer	41,070
		Water	26,285
		General	2,201
		s nes mest	214,474
Total			\$ <u>557,441</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

## (8) Related Party Transactions

The City had business transactions between the City and City officials during the year ended June 30, 2013 totaling \$2,526.

## (9) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## (10) Construction Contacts

At June 30, 2013, the City had remaining contract balances totaling \$1,315,902 for ongoing projects. Project costs will be paid as work on the unfinished projects progresses.

## (11) Employee Health Insurance Plan

The City assumes liability for claims between \$250 and \$750 for single coverage and \$500 and \$1,500 for family coverage. Claims in excess of the deductible are insured through the purchase of insurance. For the year ended June 30, 2013 payments totaling \$4,251 were recorded as disbursements in the General Fund.

## (12) Litigation

The City was not subject to any pending litigation during the year.

## (13) Subsequent Event

There were no subsequent events through October 10, 2013, the date of the audit report.

Other Information

# Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

## Other Information

# Year ended June 30, 2013

Governmental Funds Actual	Proprietary Funds Actual	Less Funds not Required to be Budgeted
4		
		-
	-	<b>1</b>
4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4		.=
		1 005
	2,550	1,226
	588,030	-
		53,488
2,060,940	599,428	54,714
438,876	-	35,590
289,002	177	*
2,000	-	
201,111	4	3,253
436		<u>~</u>
184,677	·-	**
1,024,577	<u> </u>	=
667,936	-	<u> </u>
***************************************	489,912	
2,808,615	489,912	38,843
(747,675)	109,516	15,871
1,495,585	(230,933)	ST.
747,910	(121,417)	15,871
1,758,373	535,684	146,705
\$ 2,506,283	414,267	162,576
	Funds Actual  \$ 1,159,930 47,368 211,208 21,673 8,773 301,205 153,066 1,055 156,662 2,060,940  438,876 289,002 2,000 201,111 436 184,677 1,024,577 667,936	Funds Actual  \$ 1,159,930

See accompanying independent auditor's report.

Net	Budgeted Amounts Final	Final to Net Variance
1,159,930	1,143,999	15,931
47,368	48,861	(1,493)
211,208	219,174	(7,966)
23,873	22,400	1,473
10,097	9,430	667
301,205	307,543	(6,338)
741,096	737,875	3,221
1,055	500	555
109,822	42,850	66,972
2,605,654	2,532,632	73,022
403,286 289,002 2,000 197,858	498,212 401,354 2,000 218,324	94,926 112,352 - 20,466
436	750	314
184,677	188,731	4,054
1,024,577	1,024,529	(48)
667,936	894,400	226,464
489,912	520,945	31,033
3,259,684	3,749,245	489,561
(654,030)	(1,216,613)	562,583
1,264,652	650,600	614,052
610,622	(566,013)	1,176,635
2,147,352	2,158,213	(10,861)
2,757,974	1,592,200	1,165,774

## Notes to Other Information - Budgetary Reporting

June 30, 2013

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Funds. The annual budget may be amended during the year utilizing statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, a budget amendment increased budgeted disbursements by \$645,436. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2013, disbursements exceeded the amounts budgeted in the Debt Service Function.

Supplementary Information

City of Jesup

# Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2013

•					
-	Road Use	Employee Benefits	Emergency	LOST	TIF
	Obe	Defferte	- Billion govern		
Receipts:	45	100 550	01.080		
Property tax	\$	193,652	21,080	211,158	-
Other city tax Tax increment financing			2	211,100	47,368
Use of money and property			_	819	**********
Intergovernmental	244,480	÷.	4	-	2
Charges for services	-	4		-	-
Special Assessment	Ξ.		Ħ		
Miscellaneous	ù.	-		- parting - 1,000 m	
Total receipts	244,480	193,652	21,080	211,977	47,368
Disbursements:					
Operating:					
Public safety	-	83,526		-	÷
Public works	72,452	40,866	-	i <del>,</del>	=
Culture and recreation	-	33,046		-	
Community and economic development	*	-	*	-	
General government		33,603	=		-1
Debt service	-	i <del>e</del> s	-	78,625	/-
Capital projects					
Total disbursements	72,452	191,041	<b>.</b>	78,625	177
Excess (deficiency) of receipts over (under) disbursements	172,028	2,611	21,080	133,352	47,368
Other financing sources: Operating transfers in (out)	(112,414)	_	(21,110)	(118,448)	(47,490)
Operating transfers in (out)	(112,111)				
Change in cash balances	59,614	2,611	(30)	14,904	(122)
Cash balances beginning of year	35,187	46,137	75	116,244	122
Cash balances end of year	\$ 94,801	48,748	45	131,148	-
Cash Basis Fund Balances					
Restricted					
Debt Service	\$ -	2	÷.	65,868	0-
Streets	94,801		-		•
Local Option Sales Tax	-	- Jeon 1804-190	<del>-</del>	65,280	
Other purposes	- G-	48,748	45	-	····
Total cash basis fund balances	\$ 94,801	48,748	45	131,148	<b>.</b>

See accompanying independent auditor's report

				Alleria Communication and the Communication	nue	Special Reve
	Friends of the Jesup	Jesup Library	Jesup Ambulance	Jesup Fire	77 - 18 - 19 - 19 - 19 - 19 - 19 - 19 - 19	Housing
Total	Public Library	Endowment Fund	Crew Assoc.	Association	Library	Rehab
214,	÷	31 ²	-	=	-	-
211,	4	.( <b>`</b> €:	•	-	₹	-
47,	-	440	640	.04	96	-
2, 244,	50	440	642	94	90	-
244,					-	į <del>u</del> i
	4	<u>u</u> ;	=	=	-	-
55,7	4,496	5	3,385	45,602	2,270	
775,0	4,546	445	4,027	45,696	2,366	<u>-</u>
119,	<u>.</u>	. <del>4</del> 1	1,069	34,521	-	
113,	<b>2</b>	e [™] ter	• • • • • • • • • • • • • • • • • • •			-
36,2	3,223	30	÷	-	*	*
00	-	(H)	· <del>-</del> ·	** <del>*</del>	-	
33,6	<b>*</b>	÷	45	<i>⊒</i> ′	-	-
78,6						·
380,9	3,223	30	1,069	34,521	_	
394,6	1,323	415	2,958	11,175	2,366	
(299,	_	_			(533)	
94,0	1,323	415	2,958	11,175	1,833	•
366,	10,886	16,879	67,741	51,199	21,268	981
461,4	12,209	17,294	70,699	62,374	23,101	981
65,8	-	<u>=</u>			-	-
94,8	wi)	=	-	7	-	-
65,			<u> </u>	*	i we	14
235,	12,209	17,294	70,699	62,374	23,101	981
461,4	12,209	17,294	70,699	62,374	23,101	981

City of Jesup
Schedule of Indebtedness
Year ended June 30, 2013

Obligation	Date of Issue	Interest Rates	Amount Originally Issued		
General Obligation Bonds/Notes:					
Capital Loan Notes, Series 2007	March 1, 2007	4.1-4.25%	\$ 400,000		
Capital Loan Notes, Series 2008	July 15, 2008	3.7-4.25%	580,000		
Capital Loan Notes, Series 2010	April 15, 2010	2.00-3.00%	850,000		
Capital Loan Notes, Series 2011	May 1, 2011	2.50-3.40%	1,500,000		
Capital Loan Notes, Series 2013A Total	April 1, 2013	1.25-1.85%	1,280,000		
Revenue Bonds: Water	Nov. 25, 1975	5.00%	\$ 600,000		
Local Option Sales Tax Total	Dec. 1, 2010	2.75-3.70%	650,000		
Revenue Notes:	Dec. 1, 1998	5.10%	1,080,000		

See accompanying independent auditor's report

# Schedule 2

I	Balance	Issued	Redeemed	Balance		Interest
В	eginning	During	During	End of	Interest	Due and
	of Year	Year	Year	Year	Paid	Unpaid
	175,000	-	175,000	÷	6,254	
	375,000	=	375,000	·=	15,115	-
	495,000	_	195,000	300,000	12,900	•
	1,380,000	2	125,000	1,255,000	39,283	-
	<del>-</del>	1,280,000		1,280,000	_	7
\$ 2	2,425,000	1,280,000	870,000	2,835,000	73,552	
	70,000	=	30,000	40,000	3,500	
	595,000		60,000	535,000	18,125	A
\$	665,000		90,000	575,000	21,625	<b>*</b> ,
Sometime:	,					
\$	100,000	2	100,000	-	5,100	÷

# Bond and Note Maturities

June 30, 2013

	General Obligation Bonds and Notes												
	Capital Seri	Capital Loan Note Series 2011			Capital Loan Note Series 2013A								
Year	April	15, 2010	May 1, 2011			April 1, 2013							
Ending June 30,	Interest Rates	Amount	Interest Rates		Amount	Interest Rates		Amount		Total			
2014	3.00%	\$ 150,000	2.50%	\$	130,000	1.25%	\$	145,000	\$	425,000			
2015	3.00%	150,000	2.50%		130,000	1.25%		110,000		390,000			
2016		-	2.50%		130,000	1.25%		110,000		240,000			
2017		-	2.50%		135,000	1.25%		125,000		260,000			
2018		4	3.05%		140,000	1.25%		125,000		265,000			
2019		-	3.05%		140,000	1.25%		130,000		270,000			
2020		-	3.05%		145,000	1.45%		130,000		275,000			
2021		-	3.20%		150,000	1.60%		135,000		285,000			
2022			3.40%		155,000	1.75%		135,000		290,000			
2023		*		**********		1.85%	-	135,000	******	135,000			
Tota	1	\$ 300,000		\$	1,255,000		\$1	,280,000	\$2	2,835,000			

			Revent	ue Bonds					
	v	Vate	r	Loc Sa					
Year	Nov.	25,	1975	Dec	Dec. 1, 2010				
Ending June 30,	Interest Rates	P	Amount	Interest Rates	,	Amount	-	Total	
2014	5.00%	\$	30,000	2.75%	\$	60,000	\$	90,000	
2015	5.00%	(28)	10,000	2.75%		60,000		70,000	
2016			-	2.75%		65,000		65,000	
2017				2.75%		65,000		65,000	
2018			-	3.00%		70,000		70,000	
2019			4	3.25%		70,000		70,000	
2020			_	3.50%		70,000		70,000	
2021			-	3.70%		75,000		75,000	
2022						-		-	
2023					-			-	
		\$	40,000		\$	535,000	\$	575,000	

See accompanying independent auditor's report

City of Jesup

# Schedule of Receipts by Source and Disbursements By Function All Governmental Funds

## For the Last Ten Years

		2013		2012		2011	1 1 2	2010
Receipts:								
Property tax	\$ 1	,159,930	\$ :	1,095,145	\$ :	1,006,275	\$	830,846
Tax increment financing		47,368		53,241		100,258		196,237
Other city tax		211,208		204,516		180,579		173,896
Licenses and permits		21,673		16,520		18,818		21,475
Use of money and property		8,773		11,442		12,745		16,022
Intergovernmental		301,205		880,334		766,859		267,294
Charges for service		153,066		149,866		203,817		148,209
Special assessments		1,055		2,118		6,650		25,674
Miscellaneous		156,662	-	266,461		167,962		234,008
Total	\$ 2	,060,940	\$ 2	2,679,643	_\$ 2	2,463,963	\$	1,913,661
Disbursements:								
Operating:								
Public safety	\$	438,876	\$	625,595	\$	459,888	\$	461,475
Public works		289,002		453,006		403,864		650,275
Health & Social Services		2,000		1,925		1,925		1,925
Culture and recreation		201,111		247,481		194,326		175,873
Community and economic								
development		436		42		152,545		507,639
General government		184,677		154,245		144,351		137,150
Debt service	1	,024,577		580,841		343,949		853,490
Capital projects		667,936		2,588,450		1,515,202		293,326
Total	\$ 2	2,808,615	\$	4,651,585	\$	3,216,050	\$	3,081,153

See accompanying independent auditor's report

 2009	80 ¹²⁰	2008		2007	-	2006	1-1	2005	Agric San	2004
\$ 840,869	\$	761,075	\$	781,496	\$	650,691	\$	503,038	\$	512,222
6,907		11,741		5,587		236,915		312,355		200,106
176,716		164,191		178,918		127,748		170,132		141,679
14,968		16,894		18,338		15,617		17,529		14,679
21,490		26,468		51,836		47,709		28,181		18,937
240,718		296,560		258,546		344,344		314,749		473,734
174,982		182,426		146,624		157,037		156,331		148,376
4,954		2,902		9,615		5,334		2,265		16,417
 185,835		141,330		114,934	÷	99,082		122,282	4	196,603
\$ 1,667,439	\$	1,603,587	\$	1,565,894	\$	1,684,477	\$	1,626,862	\$	1,722,753
\$ 449,386	\$	502,417	\$	395,643	\$	353,916	\$	342,490	\$	604,197
382,207		320,566		528,962		340,591		238,806		323,761
1,925		1,925		1,925		1,925		1,925		1,925
162,105		158,822		175,644		155,436		148,931		182,682
98,877		106,308		206,428		189,345		220,884		215,114
133,584		127,532		112,409		117,256		92,063		90,537
267,153		203,140		238,198		218,214		115,327		219,345
 804,923	2	365,543	- 500	89,305		410,686	***************************************	607,305		462,439
\$ 2,300,160	\$	1,786,253	\$	1,748,514	\$	1,787,369	\$	1,767,731	\$ 2	2,100,000



Donald A. Weber, C.P.A. David L. Fox, C.P.A Dana J. Elliott, C.P.A. 641 Young Street Jesup, IA 50648 (319)827-6600 Fax (319)827-2121 rfsw.com

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in the Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Jesup, Iowa, as of and for the year ended June 30, 2013, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated October 10, 2013. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Jesup's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City of Jesup's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Jesup's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified deficiencies in internal control we consider to be material weaknesses and significant.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Jesup's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-A-13 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-B-13 to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Jesup's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part III of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2013 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## City of Jesup's Responses to Findings

The City of Jesup's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of Jesup's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other persons.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Jesup during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Ridinally , Buelling , Snither, Weber & Co.P.C.

RIDIHALGH, FUELLING, SNITKER, WEBER, & CO., P.C., CPA'S

October 10, 2013

## Schedule of Findings and Questioned Costs

Year ended June 30, 2013

#### Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) A significant deficiency and material weakness in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) The City of Jesup did not expend in excess of the OMB A-133 Single Audit dollar threshold of \$500,000 for the year ended June 30, 2013.

# Schedule of Findings and Questioned Costs

Year ended June 30, 2013

# Part II: Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES:

II-A-13 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.

<u>Response</u> – Segregation of duties is controlled as much as possible considering the limited number of employees.

Conclusion - Response acknowledged.

II-B-13 Preparation of Financial Statements – The City of Jesup, Iowa employs an accounting staff with the ability to prepare its financial statements (including footnotes disclosures) in conformity with accounting principles general accepted in the United States of America, but the staff does not have the training or reference materials available to draft the footnotes to the financial statements; therefore, it relies on its auditors to prepare such statements.

Response – Management feels that having the auditors draft the financial statements and notes is a tolerable situation. Internal financial statements are prepared monthly for reporting and decision making purposes. The requirements and form of the audited statements are different than the internal needs and change occasionally. Given the size of the organization, it is helpful to rely on the expertise of the auditors to monitor those requirements. Management approves the draft financial statements prior to their issuance.

Conclusion - Response acknowledged.

#### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

## Schedule of Findings and Questioned Costs

Year ended June 30, 2013

## Part III: Other Findings Related to Statutory Reporting:

- III-A-13 <u>Certified Budget</u> Disbursements during the year ended June 30, 2013 exceeded the amount budgeted in the debt service function. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
  - <u>Recommendation</u> The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.
  - Response The budget will be amended before disbursements are allowed to exceed it in the future in accordance with Chapter 348.18 of the Code of Iowa.
  - Conclusion Response accepted.
- III-B-13 <u>Questionable Disbursements</u> There were no disbursements noted that do not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-13 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- III-D-13 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and	Transaction	
Business Connection	Description	Amount
Doug Shaffer, Ambulance Chief,	Plumbing/AC Services	\$ 2,526
Owner of Primrose Heating & Air Conditioning		

The above transaction presents a conflict of interest in accordance with Chapter 362.5(10) of the Code of Iowa. Total transactions exceeded \$1,500 during the year and the City did no bid any of the transactions.

<u>Recommendation</u> – The City should comply with Chapter 362.5 of the Code of Iowa and bid any transactions exceeding the limits.

Response - We will comply with the Code of Iowa for related business transactions.

Conclusion - Response accepted.

## Schedule of Findings and Questioned Costs

## Year ended June 30, 2013

- III-E-13 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-F-13 Council Minutes No transactions were found that we believe should have been approved in the Council minutes but were not.
- III-G-13 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- IV-H-13 Payment of General Obligation Bonds The City properly paid for its General Obligation bonds out of the debt service fund.
- III-I-13 Revenue Bonds and Notes No instances of non-compliance with the revenue bond and note resolutions were noted.
- III-J-13 Tax Increment Financing (TIF) Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid.
  - No instances of non-compliance with the City's TIF funds noted.
- III-K-13 <u>Urban Renewal Annual Report The urban renewal annual report was approved</u> and was certified to the Iowa Department of Management on or before December 1. No other instances of non-compliances with the Urban Renewal Annual Report was noted.

Staff

This audit was performed by:

Dana Elliott, CPA, Manager Brent Waters, Staff James Remington, Staff